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Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon

Report of the Fifth Committee

Rapporteur: Mr. Santiago **Wins** (Uruguay)

I. Introduction

1. At its 3rd plenary meeting, on 19 September 2001, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its fifty-sixth session the item entitled "Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon" and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 29th, 30th, 34th and 36th meetings, on 26 and 28 November and on 10 and 13 December 2001. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records (A/C.5/56/SR. 29, 30, 34 and 36).

3. For its consideration of the item, the Committee had before it the report of the Secretary-General on the budget for the United Nations Interim Force in Lebanon for the period from 1 July 2001 to 30 June 2002 (A/56/431 and Corr.1) and the related report of the Advisory Committee on Administrative and Budgetary Questions (A/56/510 and Corr.1).

II. Consideration of draft resolution A/C.5/56/L.17

4. At the 34th meeting, on 10 December 2001, the representative of the Islamic Republic of Iran, on behalf of the States Members of the United Nations that are members of the Group of 77 and China, introduced a draft resolution entitled "Financing of the United Nations Interim Force in Lebanon" (A/C.5/56/L.17).

5. At the 36th meeting, on 13 December, the representative of the United States of America made a statement and requested that a recorded vote, in a single vote, be

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taken on the fourth preambular paragraph and on operative paragraphs 3, 4 and 13 of draft resolution A/C.5/56/L.17.

6. At the same meeting, a statement in explanation of vote, before the vote, was made by the representative of Lebanon.

7. At the same meeting, the Committee adopted the fourth preambular paragraph and operative paragraphs 3, 4 and 13 of draft resolution A/C.5/56/L.17 by a recorded vote of 69 to 2, with 40 abstentions. The voting was as follows:

In favour:

Algeria, Angola, Argentina, Armenia, Azerbaijan, Bahamas, Bahrain, Bangladesh, Belize, Bolivia, Botswana, Brazil, Brunei Darussalam, Burkina Faso, Cambodia, Chile, China, Colombia, Cuba, Democratic People's Republic of Korea, Djibouti, Dominican Republic, Ecuador, Egypt, Ethiopia, Fiji, Guatemala, Guinea, Guyana, Haiti, India, Indonesia, Iran (Islamic Republic of), Jordan, Kenya, Kuwait, Lao People's Democratic Republic, Lebanon, Libyan Arab Jamahiriya, Malaysia, Maldives, Mauritius, Mexico, Morocco, Myanmar, Nepal, Nigeria, Oman, Panama, Paraguay, Peru, Philippines, Qatar, Russian Federation, Saudi Arabia, Senegal, Singapore, Sri Lanka, Sudan, Syrian Arab Republic, Thailand, Togo, Tunisia, United Arab Emirates, United Republic of Tanzania, Venezuela, Yemen, Yugoslavia, Zambia.

Against:

Israel, United States of America.

Abstaining:

Andorra, Australia, Austria, Belgium, Bulgaria, Canada, Côte d'Ivoire, Croatia, Cyprus, Czech Republic, Denmark, Finland, France, Gabon, Georgia, Germany, Ghana, Greece, Iceland, Ireland, Japan, Latvia, Liechtenstein, Lithuania, Malta, Netherlands, New Zealand, Nicaragua, Norway, Poland, Portugal, Republic of Korea, San Marino, Slovakia, Sweden, Turkey, Uganda, Ukraine, United Kingdom of Great Britain and Northern Ireland, Uruguay.

8. Also at the 36th meeting, the representative of the United States of America made a statement, and requested that a recorded vote be taken on draft resolution A/C.5/56/L.17 as a whole.

9. At the same meeting, the Committee adopted draft resolution A/C.5/56/L.17 as a whole by a recorded vote of 110 to 2 (see para. 11). The voting was as follows:

In favour:

Algeria, Andorra, Angola, Argentina, Armenia, Australia, Austria, Azerbaijan, Bahamas, Bahrain, Bangladesh, Belgium, Belize, Bhutan, Bolivia, Botswana, Brazil, Brunei Darussalam, Bulgaria, Burkina Faso, Burundi, Cambodia, Cameroon, Canada, Chile, China, Colombia, Côte d'Ivoire, Croatia, Cuba, Cyprus, Czech Republic, Democratic People's Republic of Korea, Denmark, Djibouti, Dominican Republic, Ecuador, Egypt, Ethiopia, Fiji, Finland, France, Gabon, Georgia, Germany, Ghana, Greece, Guatemala, Guinea, Guyana, Haiti, Iceland, India, Indonesia, Ireland, Japan, Jordan, Kenya, Kuwait, Lao People's Democratic Republic, Latvia, Lebanon, Libyan Arab Jamahiriya, Liechtenstein, Lithuania, Malaysia, Maldives, Malta, Mauritius, Mexico, Morocco, Myanmar, Nepal, Netherlands, New Zealand, Nicaragua, Nigeria, Norway, Oman, Panama, Paraguay, Peru, Philippines, Poland, Portugal, Qatar,

Republic of Korea, Russian Federation, San Marino, Saudi Arabia, Senegal, Singapore, Slovakia, Sri Lanka, Sudan, Sweden, Syrian Arab Republic, Thailand, Togo, Tunisia, Uganda, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, Uruguay, Venezuela, Yemen, Yugoslavia, Zambia.

Against:

Israel, United States of America.

Abstaining:

None.

10. After the adoption of the draft resolution, statements were made by the representatives of Israel, Belgium (on behalf of the States Members of the United Nations that are members of the European Union and also on behalf of Bulgaria, the Czech Republic, Latvia, Lithuania, Poland, Cyprus, Malta and Turkey), Japan, Lebanon, Australia (on behalf of Australia, Canada and New Zealand), the Libyan Arab Jamahiriya and the Syrian Arab Republic (see A/C.5/56/SR.36).

III. Recommendation of the Fifth Committee

11. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the United Nations Interim Force in Lebanon

The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Interim Force in Lebanon for the period from 1 July 2001 to 30 June 2002[1] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[2]

Bearing in mind Security Council resolution 425 (1978) of 19 March 1978, by which the Council established the United Nations Interim Force in Lebanon, and the subsequent resolutions by which the Council extended the mandate of the Force, the most recent of which was resolution 1365 (2001) of 31 July 2001,

Recalling its resolution S-8/2 of 21 April 1978 on the financing of the Force and its subsequent resolutions thereon, the most recent of which was resolution 55/180 B of 14 June 2001,

Reaffirming its resolutions 51/233 of 13 June 1997, 52/237 of 26 June 1998, 53/227 of 8 June 1999, 54/267 of 15 June 2000, 55/180 A of 19 December 2000 and 55/180 B,

Reaffirming also the general principles underlying the financing of United Nations peacekeeping operations, as stated in General Assembly resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

[1] A/56/431 and Corr.1.

[2] A/56/510 and Corr.1.

Noting with appreciation that voluntary contributions have been made to the Force,

Mindful of the fact that it is essential to provide the Force with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Concerned that the Secretary-General continues to face difficulties in meeting the obligations of the Force on a current basis, including reimbursement to current and former troop-contributing States,

Concerned also that the surplus balances in the Special Account for the United Nations Interim Force in Lebanon have been used to meet expenses of the Force in order to compensate for the lack of income resulting from non-payment and late payment by Member States of their contributions,

1. *Takes note* of the status of contributions to the United Nations Interim Force in Lebanon as at 15 November 2001, including the contributions outstanding in the amount of 179.4 million United States dollars, representing 4 per cent of the total assessed contributions from the inception of the Force up to the period ending 31 December 2001, notes that some 15.5 per cent of the Member States have paid their assessed contributions in full, and urges all other Member States concerned, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

2. *Expresses its appreciation* to those Member States that have paid their assessed contributions in full and on time, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Force in full and on time;

3. *Expresses its deep concern* that Israel did not comply with its resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A and 55/180 B;

4. *Stresses once again* that Israel should strictly abide by General Assembly resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A and 55/180 B;

5. *Expresses concern* about the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

6. *Also expresses concern* at the delay experienced by the Secretary-General in deploying and providing adequate resources to some recent peacekeeping missions, in particular those in Africa;

7. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

8. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

9. *Reiterates its request* to the Secretary-General to make the fullest possible use of facilities and equipment at the United Nations Logistics Base at Brindisi, Italy, in order to minimize the costs of procurement for the Force;

10. *Takes note* of paragraph 11 of, and endorses the remaining conclusions and recommendations contained in, the report of the Advisory Committee on Administrative and Budgetary Questions,[2] and requests the Secretary-General to ensure full implementation;

11. *Requests* the Secretary-General to take all necessary action to ensure that the Force is administered with a maximum of efficiency and economy;

12. *Also requests* the Secretary-General, in order to reduce the cost of employing General Service staff, to continue efforts to recruit local staff for the Force against General Service posts, commensurate with the requirements of the Force;

13. *Reiterates its request* to the Secretary-General to take the necessary measures to ensure the full implementation of paragraph 8 of its resolution 51/233, paragraph 5 of its resolution 52/237, paragraph 11 of its resolution 53/227, paragraph 14 of its resolution 54/267, paragraph 14 of its resolution 55/180 A and paragraph 15 of its resolution 55/180 B, stresses once again that Israel shall pay the amount of 1,284,633 dollars resulting from the incident at Qana on 18 April 1996, and requests the Secretary-General to report on this matter to the Assembly at its resumed fifty-sixth session;

14. *Decides* to appropriate the amount of _____ dollars gross (_____ dollars net) for the maintenance of the Force for the twelve-month period from 1 July 2001 to 30 June 2002, inclusive of the amount of _____ dollars gross (_____ dollars net) for the support account for peacekeeping operations, in addition to the amount of 6,021,721 dollars gross (5,284,652 dollars net) already appropriated for the support account for peacekeeping operations and the amount of 629,045 dollars gross (564,879 dollars net) already appropriated for the United Nations Logistics Base in its resolution 55/180 B, and inclusive of the amount of 99,548,960 dollars gross (97,558,500 dollars net) authorized in its resolution 55/180 B;

15. *Decides also*, taking into account the amount of 99,548,960 dollars gross (97,558,500 dollars net) already apportioned for the period from 1 July to 31 December 2001 and the amount of 6,650,766 dollars gross (5,849,531 dollars net) already apportioned for the period from 1 July 2001 to 30 June 2002 in accordance with the provisions of its resolution 55/180 B, to apportion among Member States the amount of _____ dollars gross (_____ dollars net) for the period from 1 to 31 January 2002 in accordance with the levels set out in its resolution 55/235, as adjusted in its resolution 55/236, and taking into account the scale of assessments for the year 2002, as set out in its resolution 55/5 B of 23 December 2000;

16. *Decides further* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 15 above, their respective share in the Tax Equalization Fund of the estimated additional staff assessment income of _____ dollars approved for the Force for the period from 1 to 31 January 2002;

17. *Decides* to apportion among Member States the amount of _____ dollars gross (_____ dollars net) for the period from 1 February to 30 June 2002, at a monthly rate of _____ dollars gross (_____ dollars net) in accordance with the scheme set out in the present resolution and taking into

account the scale of assessments for the year 2002, as set out in its resolution 55/5 B, subject to the decision of the Security Council to extend the mandate of the Force beyond 31 January 2002;

18. *Decides also* that, in accordance with the provisions of its resolution 973 (X), there shall be set off against the apportionment among Member States, as provided for in paragraph 17 above, their respective share in the Tax Equalization Fund of the estimated additional staff assessment income of _____ dollars net approved for the Force for the period from 1 February to 30 June 2002;

19. *Emphasizes* that no peacekeeping mission shall be financed by borrowing funds from other active peacekeeping missions;

20. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel under the auspices of the United Nations participating in the Force;

21. *Invites* voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

22. *Decides* to keep under review during its fifty-sixth session, under the item entitled "Financing of the United Nations peacekeeping forces in the Middle East", the sub-item entitled "United Nations Interim Force in Lebanon".